#### Fall 2008 International Corporate Finance I

# Banking Crisis and Regulatory Responses

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# Bank as a supplier of liquidity

- Diamond and Dybvig (1983), Journal of Political Economy
- Three periods (t=0, 1, 2)
  - t=0: Firm makes an investment to long (two) term business project.
  - t=1: If the project is liqudiated, the payoff to unit investment will be 1. So the rate or return is zero.
  - -t=2: If the project continues until t=2, it will payout 2.25.

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- There are 100 risk-averse investors. Each investor makes an unit investment. Total amount of initial investment is 100.
  - Early Consumer:  $U^E = C^E(1)^{1/2}$
  - Late Consumer:  $U^{L} = 0.6 \cdot \{C^{L}(1) + C^{L}(2)\}^{1/2}$
  - -t=0: Investor/household does not know his/her type.
  - -t=1: With the prob. of 40%, becomes an early consumer.
  - -t=2: Remaining 60%, will consume.

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### Two solutions of the model

- No bank solution of the model
  - A benchmark case.
- Expected utility at t=0, E(U)
- Expected utility if become an early consumer+ Expected utility if become a late consumer
- =  $0.4 \cdot (1)^{1/2} + 0.6 \cdot 0.6 \cdot (2.25)^{1/2}$
- = 0.94

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# Introducing a bank as a supplier of liquidity

- Bank sets t=1 payoff to an early consumers to 1.1, instead of 1.0.
- The amount of payoff from projects continued until t=2 must be 100-40·1.1=56.
- The bank payoff to a late consumer will be: (56·2.25)/60=2.1
- $E(U) = 0.4 \cdot (1.1)^{1/2} + 0.6 \cdot 0.6 \cdot (2.1)^{1/2} = 0.9412$
- Expected utility increased by consumption smoothing

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#### Solution of the model with a bank is Nash equilibrium

- Definition of Nash equilibrium
  - 1. Given other players choices, a player's choice is his best possible response.
  - 2. Condition 1 applies to all players.
- Let's check: It is obvious for E-consumers.
  - L-consumers
  - Choice 1 "Wait until t=2":  $0.6 \cdot (2.1)^{1/2} = 0.8695$
  - Choice 2 "Withdraw at t=1":  $0.6 \cdot (1.1)^{1/2} = 0.6293$
  - "Choice1 > Choice 2" as long as all other
     L-consumers choose Choice1. So it is Nash.

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### But, there also exists another bad Nash equilibrium

- Suppose all other L-types will choose Choice 2: "Withdraw at t=1"
  - Choice1 "Wait until t=2": Zero
  - Choice2 "Withdraw at t=1"
    - · Sequential withdrawal: Rush to the bank!
    - First 90 people: 1.1 (as promised)
    - 91th: 1.0
    - 92th to 100th: Nothing
- Bad equilibrium with Bank Run

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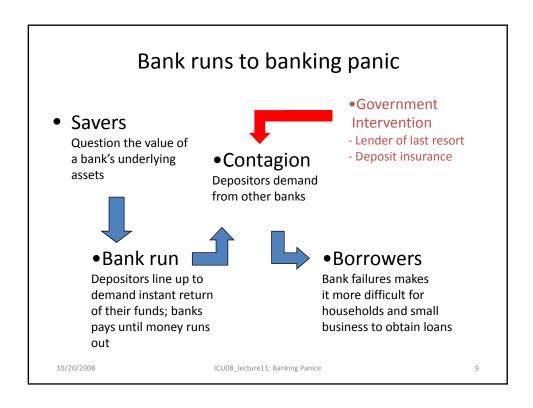
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- Bank-run equilibrium is self-fulfilling. To eliminate bad Nash equilibrium in this model, we need further assumption.
- How can we get rid of a bad, Bank-run equilibrium?
  - Set t=1 payoff equal to 1.0.
  - However, then the merit of the bank as a supplier of liquidity disappears.

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# Other ways to eliminate Bank-run Nash equilibrium

- The central bank as a lender of last resort.
- Introduce deposit insurance.
- Possible side effect of such measures
  - Banks' moral hazard: Banks lose incentives to monitor borrower and for risk management.
  - Depositors also lose their incentives to monitor banks.

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# Safety net vs moral hazard

- Historically, banking panics were very costly for aggregate economic activity. So safe net is very important.
  - Bank run and banking panic
- However, safety net causes moral hazard of banks and depositors.
- Such moral hazard will increase tax payers' costs.

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# 1930s: US economy in the Great Depression

- Backgrounds
  - Slow down of exports
  - Stock market crash in 1929
  - Stagnation of agricultural prices
    - · Weak banking sector because of agricultural lending.
- Waves of banking panics hit US financial system in 1930-33
  - No of commercial banks: 25,000  $\rightarrow$  15,000
  - GNP: 50% decline. Unemployment rate: 25% in 1932.
- Banking panics finally stopped by Roosevelt's bank holiday

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# Decision of nonbank public

- Money supply = Currency + Deposit
- C/D = Currency/Deposit ratio
  - Wealth increase: C/D falls
  - Interest rate goes up: C/D falls
  - Riskiness of deposits: C/D falls
  - Annominity value of cash: C/D rises

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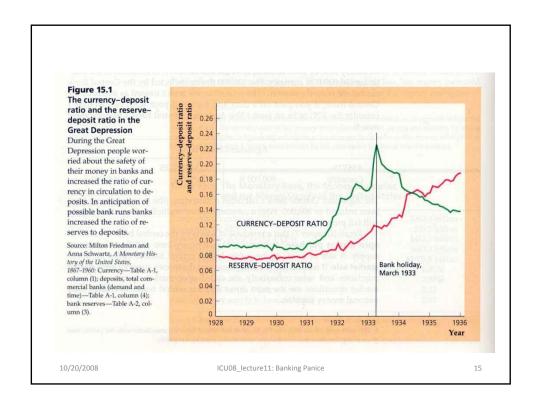
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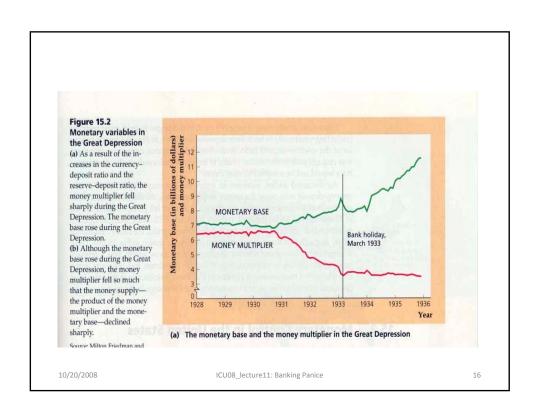
# Bank behavior and the determination of money supply

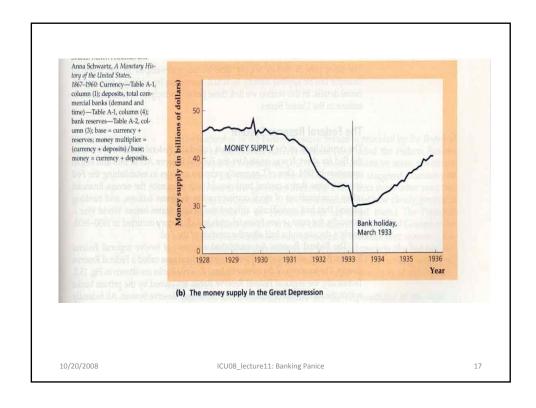
- Money supply = Currency + Deposit
- R/D = Reserve/Deposit ratio
  - Interest rate goes up: R/D falls
  - Variability of deposit outflows: R/D rises
- Monetary Base (B) = C+R
- Money supply
  - = money multiplier x monetary base

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# Costs of safety net

- Origin of deposit insurance in the US
  - Banking panics and the Great Depression in 1930s.
  - Other countries (such as Japan) followed US.
- S&L (or thrifts) example
  - Established in 1930s to promote mortgage lending.
  - Hold long-term, fixed-rate mortgages and financed by short-term deposits.
  - Financial innovations in 1970s: Disintermediation
  - High inflation rate and tight monetary policy (Volker deflation) raised interest rate very sharply.
  - Interest rate control is abolished.

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### **S&L** crisis

- Deregulations in 1980s
  - Direct investments to real estates
  - Investments to junk bonds
  - Broader coverage of deposit insurance
- Moral hazard problem got worse. The cost of closing insolvent S&L quickly escalated.
- By 1986, the deposit insurance for S&Ls (FSLIC) were wiped out.

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# Japan in late 1990s to 2000s

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### Japanese economy: 1997-1999

- 1997
  - April: Increase of consumption tax: from 3% to 5%
  - Summer: Asian currency crisis started
  - November-December: Banking panics
    - Hokkaido-Takusyoku Bank (Among the biggest regional banks)
    - Yamaichi Securities Co. (Among the big four)
- 1998 and 1999
  - Credit crunch
  - Slow down of the real economy and deflation
  - Zero-interest rate policy by BoJ
  - Two of long-term credit banks disappeared
  - Mergeres of major banks started

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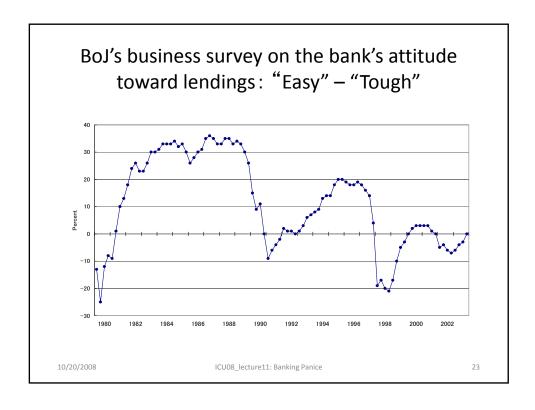
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#### Was there credit crunch?

- In general, NO. Exception is late 1997 and 1998
- Before 1997: "Evergreening Loans"
  - Additional lending to effectively insolvent firms.
  - Manipulation to avoid losses on the bank's balance sheet.
  - The funds that should had been spent to more productive investments were used to let Zombie firms to survive.
  - Evergreening loans = Zombie lending

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#### Increase of bank borrowing (%) Construction Real Estates Other sectors 3.73 5.68 1.66 1991-1997 -7.81 1998-2002 -4.23 -3.95 1991-2002 0.41 0.06 -0.68 10/20/2008 ICU08\_lecture11: Banking Panice

# Restructuring of Japanese firms in 1990s and 2000s

- Compared with 1960s and 70s
  - Best borrowers have swithed to capiatl market: bank's portfolio is concentrated to small and/or troubled firms.
  - No of non-performing loans were much more.
  - In some sense, banks themselves are insiders of non-performing problem
  - Bank's balance sheet was already suffering from substantuial damage
- Banks could not be an arbitrager or a judge.
  - Cf. Mazda's case in 1970s

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#### Shinsei bank's case (1): Initial stage

- Long-term Credit bank (LTCB) was already insolvent.
- Incentive of the government (ruling party LDP):
   Protecting existing borrower firms = Keep lending to those firms.
- LTCB went bankrupt and nationalized. Then, auctioned.
  - Many non-performing loans were left untouched even after nationalization.
  - Enough time and information for due diligence were not provided.
  - Many potential buyers dropped out from the bidding of LTCB (JP Morgan, Sumitomo Trust among others)

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### Shinsei bank's case (2): Lipplewood

- Lipplewood: Then unkown American private equity (restructuring fund).
- MoF added a put option that if more than 20% loss was realized, the government buybacks the nonperforming loan.
- Lipplewood considered this as a satisfactory complement to buy LTCB.

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### Shinsei bank's case (3): Collision of business customs

- Japanese government and businesses were expecting new bank (Shinsei bank) to act along Japanese conventional business custom
  - Roll over existing loans to existing borrowers
  - Do not exercise put option on no-performing loans.
- However, Shinsei bank soon exercised put option in Sogo department store case.

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### Shinsei bank's case (4): Restructuring Sogo department store

- Main bank was Industrial Bank of Japan (IBJ).
- IBJ's strategy: Avoid radical resturcturing.
- Other Japanese banks were in similar situations in their borrower firms cases. So agreed with IBJ to avoid retaliations.
- Shinsei bank did not have such constraints.

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# Incentives and restructuring scheme of Japanese banks

- Fundamental strategy: Do nothing radical.
  - Wait and pray, spring might come.
- This strategy is sustainable only if all banks are facing similar situations so that have similar incentives.
- If some major player did not participate, the scheme will collapse.
- This scheme makes banks balance sheet eroding gradually.

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#### Public financial institutions: IRCJ

- Industrial Revitalization Corporation Japan
- Establishment of IRCJ was a really successful promotion of restructuring business in Japan.
- The intervention of IRCJ has been limited
- Its assessment is very close to the one in marketbased restructuring.
- IRCJ will not be a problem
  - Its tenure is predetermined. Will be gone by 2008.
  - IRCJ people do not have incentives to be soft on zombies.

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#### Public financial institutions: DBJ

- DBJ is more heavily involved in restructuring than IRCJ, in terms of the amount of money they have provided and the number of cases they have dealt.
- But, DBJ has been involved mostly as one of the participants in the scheme.
  - The DBJ has been a major supplier of funds to newly established distressed funds and consortiums in Japan.
- DBJ might be potentially more important, but potentially more problematic
  - Survival of its own organization
  - More vulnerable to political pressure

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# Role of public financial institutions: Restructuring of Kanebo (1)

- Kanebo: One of largest spinning companies before WWIII
- In high growth era, Kanebo sold real estates and entered into new businesses.
- Oil crisis in 70s: President Junji Ito took very labor-friendly stance and avoided layoffs.
- By late 1990s: typical too-diversified firm.

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# Case of Kanebo (2): Kao's buyout attempt

- Kao wanted to buy Kanebo's cosmetic division only.
- After all, this was the only solution for Kanebo.
- However, Kanebo declined the offer blaming for strong opposition from labor union.
- Finally, Kanebo decided to go IRCJ.

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# Case of Kanebo (3): IRCJ's assessment

- IRCJ's assesment was far less favorable to Kanebo than they had been expected.
  - It is not very different from Kao's proposal.
  - Kanebo's management had to resign.
  - IRCJ split the firm to new cosmetic company and remaining.

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# Lessons from case studies (1)

- Need a third party who has not been involved in tangled long-term relationships.
  - Ripplewood for LTCB/Shinsei
  - IRCJ for Kanebo
  - Renault for Nissan
- It requires a third party for the breach of trust among insiders (Shleifer and Summers, 1988).

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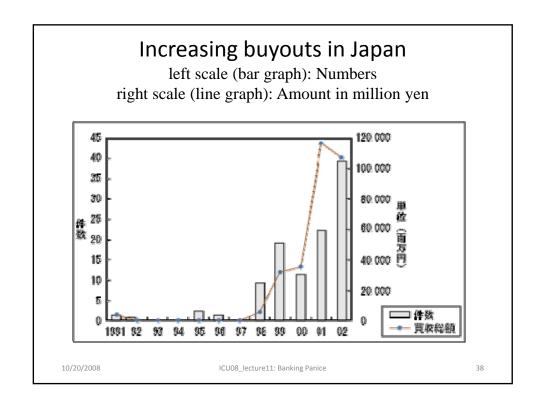
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# Lessons from case studies (2)

- Generous bail out scheme by public financial institutions will be in the expense of:
  - tax payers
  - healthy competitors
- We need government interventions only when there is obvious market failure

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# **Policy suggestions**

- Restructuring business in Japan is rapidly increasing. So don't worry.
- Limit the government intervention. Because it might crowd out private restructuring activity.

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